

Message Text

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ORIGIN SNM-02

INFO OCT-01 EUR-08 IO-04 ISO-00 DEAE-00 CIAE-00 INR-05

JUSE-00 NSAE-00 RSC-01 SY-04 TRSE-00 NSC-05 OES-02

OMB-01 AGR-05 H-01 SS-15 NSCE-00 SSO-00 INRE-00 /054 R

DRAFTED BY S/NM:DHERNST:BB

APPROVED BY P:JJSISCO

S/NM:SBVANCE

EUR:WSTABLER

IO/HDC:LCAVANAUGH

TREASURY:MBACH

AID:MWAMPLER

DEA:GBELK (SUBS)

DEA:DMILLER

S/S:JPMOFFAT

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O R 252155Z OCT 74

FM SECSTATE WASHDC

TO AMEMBASSY ANKARA IMMEDIATE

INFO USMISSION USUN NEW YORK

USMISSION GENEVA

S E C R E T STATE 235828

E.O. 11652: GDS

TAGS: SNAR

SUBJECT: NARCOTICS: TURKISH CONTROL PLAN

REF: A) ANKARA 8211; B) ANKARA 8253; C) USUN 4142;
D) STATE 228629

1. ANKARA IS COMMENDED FOR EXCELLENT REPORTING (REFS
A A,D B) ON STEPS BEING TAKEN BY TURKISK AUTHORITIES
TO DEVELOP CONTROLS IN CONNECTION WITH RENEWED POPPY
CULTIVATION. AS ADDRESSEES ARE AWARE, THIS IS A
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QUESTION OF GREAT INTEREST TO CONCERNED WASHINGTON

AGENCIES. ALSO, THERE IS SELECTIVE STRONG CONGRESSIONAL AND PUBLIC INTEREST IN IT. IN TESTIMONY EARLY THIS MONTH, DEPARTMENT WITNESS ASSURED HOUSE SUBCOMMITTEE ON HEALTH AND ENVIRONMENT THAT DEPARTMENT WOULD CONTINUE TO FOLLOW CLOSELY DEVELOPMENT OF THE TURKISH CONTROL SYSTEM. MATTER WAS ALSO REVIEWED IN SEPARATE MEETING WITH CONGRESSMAN RANGEL, WHO REPRESENTS THE NOT UNSUBSTANTIAL ELEMENT IN CONGRESS WHICH (A) SERIOUSLY DOUBTS THAT THE TURKS CAN BE COUNTED ON TO DRAW UP AND IMPLEMENT AN EFFECTIVE CONTROL PROGRAM AND (B) BELIEVES THAT THE EXECUTIVE BRANCH IS NOT AS ENERGETIC AS IT SHOULD BE IN ENCOURAGING THE TURKS TO DRAW UP THE BEST

POSSIBLE PLAN AND IN MAKING ARRANGEMENTS TO MONITOR ITS EFFECTIVENESS.

2. SUBJECT TO YOUR CONCURRENCE, WE BELIEVE IT TIMELY FOR TWO WASHINGTON-BASED EXPERTS TO REVIEW DEVELOPMENT OF THE TURKISH CONTROL PROGRAM WITH CONCERNED ELEMENTS IN THE ANKARA COUNTRY TEAM. WE ENVISAGE THAT THEY WOULD PERFORM THE SAME TYPE OF ROLE WITH REGARD TO CONTROLS AS DR. QUENTIN JONES (USDA) DID WITH REGARD TO AGRICULTURAL ASPECTS DURING HIS VISIT IN AUGUST. THAT IS, THEY WOULD CONSTITUTE A TECHNICAL RESOURCE TO THE AMBASSADOR AND HIS STAFF AND WOULD MAKE ONLY THOSE CONTACTS WITH TURKISH OFFICIALS DEEMED APPROPRIATE BY THE AMBASSADOR. WE STILL WISH TO AVOID A MADE IN USA LABEL ON TURKISH ENFORCEMENT EFFORT AND WOULD ASK ONE OF VISITORS (MILLER), AS WE DID JONES, TO EXCHANGE VIEWS WITH UN OFFICIALS, SUCH AS MANBY. WE ARE HEARTENED BY THE REPEATED EXPRESSION (ANKARA 8253) OF TURKISH WILLINGNESS TO CONSIDER ANY SUGGESTION TO INCREASE THE EFFECTIVENESS OF ITS CONTROL EFFORTS.

3. THE WASHINGTON VISITORS WOULD INCLUDE DONALD E. MILLER, GENERAL COUNSEL OF DEA WHO IS CONCURRENTLY SERVING AS DEPUTY COORDINATOR FOR ENFORCEMENT AFFAIRS IN S/NM. MILLER CHAIRED THE INTERAGENCY TASK FORCE

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WHICH DREW UP PAPER ON ENFORCEMENT POUCHED ANKARA AND GENEVA. WE WOULD ENVISAGE VISITORS COULD, THROUGH DISCUSSIONS WITH MISSION ELEMENTS AND APPROPRIATE CONTACTS WITH TURKISH OFFICIALS, DISCERN IN ADDITIONAL DETAIL WHAT THE TURKS ARE PLANNING. AFTER ANALYSIS, IT WOULD DECIDE WHAT ELSE MIGHT BE SUGGESTED TO THE TURKS, EITHER THROUGH THE UN OR DIRECTLY BY THE EMBASSY. IN ADDITION TO SUCH AN OPPORTUNITY TO MAKE SUGGES-

TIONS, WE ARE INTERESTED IN WORKING OUT A COOPERATIVE ARRANGEMENT WHEREBY WE CAN, POSSIBLY AS PART OF A UN GROUP, PARTICIPATE IN THE EVALUATION OF THE ENFORCEMENT PROGRAM DURING THE MOST CRITICAL PERIOD.

4. IN ADDITION TO THE CONTROLS AND ENFORCEMENT ASPECTS, THE TEAM WILL WISH TO DISCUSS VARIOUS POSSIBLE INTELLIGENCE COLLECTION ACTIONS WITH THE EMBASSY INCLUDING (A) THE CONDUCT OF SPECIAL PHOTO FLIGHTS BY THE TURKS TO SURVEY POPPY FIELDS (AS IS BEING DONE BY THE MEXICANS IN A PROGRAM CALLED "COMPASS TRIP" USING AMERICAN-SUPPLIED EQUIPMENT AND TECHNICAL

ASSISTANCE) AND (B) A POSSIBLE PROGRAM OF TECHNICAL ASSISTANCE TO ENHANCE INTELLIGENCE CAPABILITIES OF EXISTING CONCERNED TURKISH SERVICES.

5. IN OUR VIEW, IT IS THE RESPONSIBILITY OF THE GOT TO PROVIDE BUDGETARY SUPPORT TO MEET THE COSTS OF AN EFFECTIVE CONTROL SYSTEM. TURKEY POSSESSES ADEQUATE HUMAN, FINANCIAL, AND MATERIAL RESOURCES (AIRCRAFT, VEHICLES, RADIOES, ETC.) NEEDED FOR THE CONTROL/ SURVEILLANCE EFFORT FOR POPPY STRAW CULTIVATION. SHOULD, HOWEVER, A NEED DEVELOP FOR SPECIALIZED EQUIPMENT AND ASSISTANCE, PARTICULARLY FOR INFORMATION GATHERING, WE WOULD, IN CONSIDERATION OF OUR COMPELLING INTEREST IN NOT EXPERIENCING A REFLOW OF HEROIN DERIVED FROM TURKISH POPPIES, BE PREPARED TO CONSIDER WHETHER SELECTIVE US RESOURCES SHOULD BE MADE AVAILABLE. NOTWITHSTANDING THE GENERAL PROPOSITION STATED IN THE OPENING TWO SENTENCES OF THIS PARAGRAPH, UNFDAC SHOULD, IN OUR VIEW, BE LOOKED TO FOR ANY ASSISTANCE PROVEN TO
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BE NEEDED IN THE ENFORCEMENT AREA OTHER THAN INFORMATION GATHERING, WHICH THE UN MIGHT SHY AWAY FROM AS "INTELLIGENCE".

7. WE ARE CONCERNED AT THE APPARENT LACK OF MOMENTUM REGARDING THE GREENFIELD MISSION, WHICH SHOULD BE CARRYING ON AFTER ITS HELPFUL BEGINNING. OUR IMMEDIATE INTEREST IS IN FOLLOW UP IN RESPECT TO THE CONTROL/ ENFORCEMENT SIDE. WE ARE ALSO INTERESTED IN ASSURING THAT ANY NEEDED STEPS ARE TAKEN IN TURKEY, GENEVA, OR ELSEWHERE TO EXPLORE MARKETS FOR TURKISH POPPY STRAW, SINCE LACK THEREOF WOULD PREJUDICE THE TURKISH DECISION TO PROHIBIT OPIUM GUM PRODUCTION. IT WOULD OBVIOUSLY BE DESIRABLE THAT THE UN MISSION RETURN TO TURKEY WHILE THE CONTROL PLAN IS STILL EVOLVING.

AS IT IS UNDERSTOOD HERE, TURKISH AMBASSADOR KIRCA
IN GENEVA IS AWAITING A FAVORABLE ANKARA RESPONSE WHICH
ITSELF IS DELAYED OWING TO A SLOWED ADMINISTRATIVE
PACE UNDER THE CARETAKER GOVERNMENT. WOULD IT BE
FEASIBLE FOR THE AMBASSADOR TO MOVE ALONG THIS GOT
RESPONSE?

8. WOULD APPRECIATE AMBASSADOR'S REACTION INGERSOLL

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DRUG CONTROL, INTERGOVERNMENTAL COOPERATION
Control Number: n/a
Copy: SINGLE
Draft Date: 25 OCT 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: shawdg
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE235828
Document Source: CORE
Document Unique ID: 00
Drafter: DHERNST:BB
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740306-0106
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741014/aaaaalvn.tel
Line Count: 177
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN SNM
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: A) ANKARA 8211; B) ANKARA 8253; C) U, SUN 4142;
Review Action: RELEASED, APPROVED
Review Authority: shawdg
Review Comment: n/a
Review Content Flags:
Review Date: 18 JUN 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <18 JUN 2002 by elyme>; APPROVED <12 MAR 2003 by shawdg>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: NARCOTICS: TURKISH CONTROL PLAN
TAGS: SNAR, TU, US
To: ANKARA
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005